# MUNICIPALITY OF ANCHORAGE ANCHORAGE ASSEMBLY

Assembly Chambers, Z. J. Loussac Library 3600 Denali Street, Anchorage, Alaska

Minutes for Regular Meeting of January 11, 2005

## 1. CALL TO ORDER

The Assembly Meeting was convened by Chair Traini at 5:00 p.m. in the Assembly Chambers, Room 108 of the Loussac Library, 3600 Denali Street in Anchorage, Alaska.

2. ROLL CALL A Quorum was achieved with Assemblymembers present.

PRESENT: Anna Fairclough, Brian Whittle, Dick Tremaine, Dan Sullivan, Dick Traini, Allan Tesche, Ken Stout,

Pamela Jennings, Debbie Ossiander, Janice Shamberg and Dan Coffey.

ABSENT: None.

**3. PLEDGE OF ALLEGIANCE** Mayor Begich led the pledge.

# 4. MINUTES OF PREVIOUS MEETINGS

4.A. Regular Meeting – October 26, 2004

Mr. Tesche moved, to approve the Regular Meeting Minutes of

Mr. Tremaine seconded, October 26, 2004, as amended.

and there were no objections,

Ms Ossiander requested to change on Page 8, Line 54 and 55, the order of motions amending AO 2004-108(S). The motion was Mr. Tremaine's and she was the second. Chair Traini directed the Minutes Clerk to make the correction.

4.B. Regular Meeting – November 9, 2004

Mr. Tesche moved, to approve the Regular Meeting Minutes of

Mr. Coffey seconded, November 9, 2004.

and this motion was unanimously passed,

4.C. Regular Meeting – November 16, 2004 Mr. Tesche moved,

Mr. Tesche moved, to approve the Regular Meeting Minutes of

Mr. Coffey seconded, November 16, 2004.

and this motion was unanimously passed,

4.D. Regular Meeting – December 7, 2004

Mr. Tesche moved, to approve the Regular Meeting Minutes of

Mr. Coffey seconded, December 7, 2004. and this motion was passed unanimously,

5. MAYOR'S REPORT

Mayor Begich reported on the recent meeting where Northern Economics, Incorporated, reported on the Anchorage Civic and Convention Center and its economic benefits. To Chair Traini, Mayor Begich responded the report would be made available to Assemblymembers along with copies of the Dittman Report.

# 6. ASSEMBLY CHAIR'S REPORT

Chair Traini reported that many Assemblymembers were scheduled to fly to Juneau on January 24<sup>th</sup> to meet with the Alaska Municipal League *(AML)* Board. He reported that the Assembly and the Administration were to discuss the Anchorage Legislative Program with the Anchorage Caucus on the 25<sup>th</sup>.

Mr. Sullivan stated he would be flying to Juneau the following day to discuss the 2005 Legislative Program.

## 7. **COMMITTEE REPORTS** None.

# 8. ADDENDUM TO AGENDA

Chair Traini called for a motion and read the Addendum items. AR 2005-7, AR 2005-8 and AO 2005-6 were added. To those items he assigned Agenda numbers 9.A.1, 9.A.2 and 9.B.3, respectively. He called for additional items to be added, and there being none, he called for a vote to incorporate the Addendum items into the Regular Agenda.

Mr. Tesche moved, to approve the inclusion of the Addendum into the Mr. Whittle seconded, Regular Agenda. and this motion was passed,

AYES: Fairclough, Whittle, Tremaine, Sullivan, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey. NAYES: None.

Chair Traini called for a motion on the Consent Agenda.

Mr. Tesche moved, to approve the Consent Agenda.

Ms. Fairclough seconded,

Chair Traini called for Assemblymembers to request items be pulled and moved to the Regular Agenda for discussion.

## CONSENT AGENDA

# 9.A. RESOLUTIONS FOR ACTION - PROCLAMATIONS AND RECOGNITIONS

- 9.A.1. Resolution No. AR 2005-7, a resolution of the Anchorage Municipal Assembly memorializing the victims of the **December 26, 2004 Tsunami** in south Asia and praising the generosity of those who have donated to relief efforts; Mayor Begich and Assemblymembers Coffey, Fairclough, Jennings, Ossiander, Shamberg, Stout, Sullivan, Traini, Tesche, Tremaine and Whittle. (*Laid on the Table*)
- Mr. Coffey requested this item be pulled for review on the Regular Agenda. (See item 10.A.1)
  - 9.A.2. Resolution No. AR 2005-8, a resolution of the Anchorage Municipal Assembly honoring and thanking Christian Heppinstall for his work with the Alaska Theater of Youth; Mayor Begich and Assemblymembers Coffey, Fairclough, Jennings, Ossiander, Shamberg, Stout, Sullivan, Tesche, Traini, Tremaine and Whittle. (Laid on the Table)

## 9.B. RESOLUTIONS FOR ACTION - OTHER

- 9.B.1. Resolution No. AR 2005-1, a resolution of the Municipality of Anchorage appropriating \$10,569 from the State of Alaska Department of Health and Social Services to the State Categorical Grants Fund (231), Department of Health and Human Services to provide a grant to Catholic Social Services Clare House
  - a. Assembly Memorandum No. AM 18-2005.
- Mr. Whittle requested this item be pulled for review on the Regular Agenda. (See item 10.B.1)
  - 9.B.2. Resolution No. AR 2005-4, a resolution adopting the **2005 Legislative Program** for the Municipality of Anchorage; Office of the Mayor. (*Addendum*)
    - a. Assembly Memorandum No. AM 23-2005.
- Mr. Coffey requested this item be pulled for review on the Regular Agenda. (See item 10.B.2)
  - 9.B.3. Resolution No. AR 2005-6, a resolution of the Anchorage Municipal Assembly requesting the Administration conduct a review of the **Merrill Field** lease terms and assessed valuations; Assemblymembers Traini and Coffey. (Laid on the Table)

Ms Ossiander requested this item be pulled for review on the Regular Agenda. (See item 10.B.3)

# 9.C. BID AWARDS

- 9.C.1. <u>Assembly Memorandum No. AM 3-2005</u>, recommendation of award to Alaska Power Agency for furnishing **polemount, padmount, and submersible transformers** to the Municipality of Anchorage, Municipal Light & Power (ITB 24-B073) (\$216,507.80); Purchasing.
- 9.C.2. Assembly Memorandum No. AM 4-2005, recommendation of award to Service Oil & Gas, Inc. and Inlet Petroleum Company for furnishing **petroleum**, **oil and lubricants (POL) products** for the Municipality of Anchorage; Purchasing Department (ITB 24-B075) (\$3,000,000).

# 9.D. NEW BUSINESS

- 9.D.1. <u>Assembly Memorandum No. AM 5-2005</u>, **Public Safety Advisory Commission** appointment (Charles Springer); Mayor's Office.
- 9.D.2. Assembly Memorandum No. AM 6-2005, proprietary purchase to Well Safe Alaska, Inc. for furnishing Drager self contained breathing apparatus cylinders, escape packs, and miscellaneous components to the Municipality of Anchorage; Anchorage Fire Department (\$82,593.72), Purchasing.
- 9.D.3. <u>Assembly Memorandum No. AM 7-2005</u>, **Foxhall Hastings Water Upgrade** Sonshine Enterprises Change Order No. 2 (\$89,818.54); Anchorage Water & Wastewater Utility.
- 9.D.4. <u>Assembly Memorandum No. AM 8-2005</u>, recommendation of award to Resource Data, Inc. for providing professional **information technology services** to the Municipality of Anchorage, Anchorage Water & Wastewater Utility (RFP 24-P048) (\$1,251,600); Purchasing.
- 9.D.5. <u>Assembly Memorandum No. AM 9-2005</u>, Change Order No. 1 to Purchase Order 240894 with Construction Machinery LLC for furnishing **motor graders** to the Municipality of Anchorage, Maintenance & Operations Department (\$312,190); Purchasing.
- 9.D.6. <u>Assembly Memorandum No. AM 10-2005</u>, recommendation to award various carriers for providing various **insurance coverage** to the Municipality of Anchorage, Operations Department (\$733,205); Purchasing.
- 9.D.7. <u>Assembly Memorandum No. AM 11-2005</u>, 2005 grant award to **Anchorage Senior Center** to cover operating expenses (\$395,060); Health and Human Services.

- 9.D.8. Assembly Memorandum No. AM 12-2005, 2005 grant award to Chugiak Senior Center to cover operating expenses (\$300,000); Health and Human Services.
- Assembly Memorandum No. AM 13-2005, grant agreements to provide funding for the Making A 9.D.9. Difference – Juvenile Offender Program (\$367,340); Health and Human Services.
- 9.D.10. Assembly Memorandum No. AM 15-2005, approval to enter into grant agreements with the ARC of Anchorage (\$98,000), NorthEast Community Center (\$131,430) and the Boys and Girls Club of Greater Anchorage-Mountain View Rec Center (\$250,250); Office of Economic & Community Development.
- Ms. Ossiander requested this item be pulled for review on the Regular Agenda. (See item 10.D.10)
  - 9.D.11. Assembly Memorandum No. AM 16-2005, UAA Small Business Development Center grant agreement (\$50,000); Office of Economic & Community Development.
  - 9.D.12. Assembly Memorandum No. AM 17-2005, approval to expend 2005 funds for the operation of the William A. Egan Civic and Convention Center (\$500,000); Office of Economic & Community Development.
  - 9.D.13. Assembly Memorandum No. AM 24-2005, recommendation of award to the Law Office of Gorton & Logue, APC for providing indigent defense counsel for the Municipality of Anchorage, Health & Human Services (\$1,072,000) (RFP 24-P063); Purchasing. (Addendum)
  - 9.D.14. Assembly Memorandum No. AM 25-2005, Amendment No. 4 (Purchase Order 240627) with Avail Technologies, Inc. for providing advanced operating system integration services for the Municipality of Anchorage, Public Transportation Department (\$411,553); Purchasing. (Addendum)
- Mr. Stout requested this item be pulled for review on the Regular Agenda. (See item 10.D.14)
  - 9.D.15. Assembly Memorandum No. AM 26-2005, request for approval of Amendment No. 5 to the contract for professional services with Anchorage Convention and Visitors Bureau extending the contract for one year through December 31, 2005 and providing up to \$5,848,000 for 2005 funding; Office of Economic & Community Development. (Addendum)

#### **INFORMATION AND REPORTS** 9.E.

- <u>Information Memorandum No. AIM 1-2005</u>, Internal Audit Report 2004-14 **Minor Rehabilitation** 9.E.1. Program, Community Development Division; Economic and Community Development.
- Ms. Ossiander requested this item be pulled for review on the Regular Agenda. (See item 10.E.1)
  - Information Memorandum No. AIM 2-2005, review of Draft Off-Leash Dog Areas Action Plan; Parks & Recreation Department.
- Ms. Fairclough requested this item be pulled for review on the Regular Agenda. (See item 10.E.2)
  - <u>Information Memorandum No. AIM 3-2005</u>, **Monthly Financial Reports** October 2004; Finance.
  - Information Memorandum No. AIM 4-2005, Monthly Financial Reports November 2004; Finance. Information Memorandum No. AIM 5-2005, Employee Relations' organizational criteria for a **Benefits** 9.E.4.
  - 9.E.5. Accountant (grade 14), Records Analyst (grade 12) and Senior Administrative Officer (grade 15)
- Ms. Ossiander requested this item be pulled for review on the Regular Agenda. (See item 10.E.5)
  - Information Memorandum No. AIM 6-2005, Anchorage Water & Wastewater Utility (AWWU) Rate Case. (Addendum)

#### ORDINANCES AND RESOLUTIONS FOR INTRODUCTION 9.F.

- Ordinance No. AO 2005-1, an ordinance of the Anchorage Municipal Assembly amending Anchorage Municipal Code Section 2.40.030 relating to the definition and recognition of Community Councils; Assemblymembers Tesche and Traini. (Public Hearing set for 2-15-05)
  - Assembly Memorandum No. AM 1-2005. a.
- Ms. Ossiander requested this item be pulled for review on the Regular Agenda. (See item 10.F.1)
  - Ordinance No. AO 2005-2, an ordinance of the Anchorage Municipal Assembly amending Anchorage Municipal Code Chapter 21.90, Utility Distribution Facilities, Section 21.90.030, Variances, Section 21.90.060, Designation of Target Areas, to provide a five-year plan designating target areas, and Section 21.90.070, Nonconforming Overhead Lines, to authorize the Director of the Planning Department to grant variances, to require a utility owning poles to expend at least two percent of its gross annual retail revenues from sales within the Municipality of Anchorage, to remove poles supporting nonconforming overhead utility lines and place the lines underground, and to require placement of new service lines underground; Assemblymember Shamberg. (Public Hearing 2-01-05) Assembly Memorandum No. AM 2-2005.
  - Ordinance No. AO 2005-3, an ordinance amending the zoning map and providing for the rezoning of Lot 3A, Arlon Subdivision from R-0 SL (Residential Office with Special Limitations) to B-3 SL (General Business with Special Limitations), generally located on the north side of Abbott Road, between Golovin Street and Arlon Street (Abbott Loop Community Council) (Planning and Zoning Commission Case 2004-157); Planning Department. (Public Hearing set for 2-01-05) Assembly Memorandum No. AM 21-2005.
  - 9.F.4. Ordinance No. AO 2005-4, an ordinance authorizing the Municipality of Anchorage to grant an electrical easement to Chugach Electric Association across a portion of HLB Parcel 3-064, located near East 64<sup>th</sup> Avenue and Spruce Street; Heritage Land Bank. (Public Hearing set for 1-25-05) Assembly Memorandum No. AM 22-2005.

- 9.F.5. Resolution No. AR 2005-2, a resolution of the Municipality of Anchorage accepting and appropriating \$411,600 as a grant from the Alaska Department of Military and Veterans Affairs, Division of Homeland Security and Emergency Management, to the Chugiak Birchwood Eagle River Rural Road Service Area Capital Improvement Fund (419), for the Lower Fire Lake Dam Rehabilitation Project; Project Management & Engineering. (Public Hearing set for 1-25-05)
  - a. Assembly Memorandum No. AM 19-2005.

Ms. Ossiander requested this item be pulled for review on the Regular Agenda. (See item 10.F.5)

- 9.F.6. Resolution No. AR 2005-3, a resolution of the Municipality of Anchorage, Alaska, confirming and levying assessments for the water special improvements within **Levy Upon Connection (LUC) Roll 04-W-3**, setting date of payment and providing for penalties and interest in the event of delinquency; Anchorage Water & Wastewater Utility. (Public Hearing set for 2-01-05)
  - a. Assembly Memorandum No. AM 20-2005.
- 9.F.7. Ordinance No. AO 2005-5, an ordinance submitting a ballot proposition to the qualified voters of the Municipality at the Regular Municipal Election on April 5, 2005 to accept a gift of \$50,000,000 from the Anchorage Museum Foundation and \$25,000,000 in State and Federal grants for expansion of the Anchorage Museum and approving the use of new tax revenues, not to exceed \$1,250,000 beginning in 2006, to pay for operation of the Museum, Office of Economic & Community Development. (Public Hearing set for 2-1-05) (Addendum)
  - a. Assembly Memorandum No. AM 27-2005.

Chair Traini called for a motion to approve the remainder of Consent Agenda.

Mr. Tesche moved,

to approve the amended Consent Agenda.

Ms. Fairclough seconded, and this motion was passed,

AYES: Fairclough, Whittle, Tremaine, Sullivan, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey.

NAYES: None.

Chair Traini proceeded into discussion of the pulled items.

#### **END OF CONSENT AGENDA**

### 10. REGULAR AGENDA

# 10.A. RESOLUTIONS FOR ACTION - PROCLAMATIONS AND RECOGNITIONS

10.A.1. <u>Resolution No. AR 2005-7</u>, a resolution of the Anchorage Municipal Assembly memorializing the victims of the **December 26, 2004 Tsunami** in South Asia and praising the generosity of those who have donated to relief efforts; Mayor Begich and Assemblymembers Coffey, Fairclough, Jennings, Ossiander, Shamberg, Stout, Sullivan, Traini, Tesche, Tremaine and Whittle. (*Laid on the Table*)

Chair Traini read this resolution and called for a motion.

Mr. Coffey moved,

to approve AR 2005-7.

Mr. Tremaine seconded,

and this motion was unanimously passed,

AYES: Fairclough, Whittle, Tremaine, Sullivan Traini, Tesche, Stout, Jennings, Ossiander Shamberg and Coffey. NAYES: None.

To Chair Traini, Mayor Begich reported the total amount raised was currently over \$700,000, with the majority of dollars contributed by individuals. Chair Traini stated that this was a generous outpouring from citizens. Eight Anchorage Firefighters and one Alaska National Guardsman had volunteered to travel to South Asia to assist with relief efforts and Mr. Tesche invited those individuals to the next Assembly Meeting, to share their experiences.

# 10.B. RESOLUTIONS FOR ACTION - OTHER

- 10.B.1. Resolution No. AR 2005-1, a resolution of the Municipality of Anchorage appropriating \$10,569 from the State of Alaska Department of Health and Social Services to the State Categorical Grants Fund (231), Department of Health and Human Services to provide a grant to Catholic Social Services Clare House
  - a. Assembly Memorandum No. AM 18-2005.

Chair Traini read this resolution title and called for a motion.

Mr. Whittle moved,

to approve AR 2005-1.

Mr. Tesche seconded,

Mr. Whittle acknowledged Clare House and the Catholic Social Services for their work over the years, assisting the community. He stated that faith-based initiatives and government services worked well together.

and this motion was passed without objection,

- 10.B.2. <u>Resolution No. AR 2005-4</u>, a resolution adopting the **2005 Legislative Program** for the Municipality of Anchorage; Office of the Mayor. *(Addendum) (Carried Over to Special Meeting of 1-18-05)* 
  - a. Assembly Memorandum No. AM 23-2005.

Chair Traini read this resolution title and called for a motion.

Mr. Coffey moved, Mr. Tremaine seconded, and there were no objections, to postpone AR 2005-4 until after concluding the

Consent Agenda.

Chair Traini returned the body to this item later in the evening's meeting and called for a motion.

Mr. Coffey moved,

to adopt AR 2005-4.

Mr. Tremaine seconded,

To Ms. Ossiander, Health and Human Services Beverly Wooley responded that the medical reserve system included stockpiled medications and antidotes that would be supplied to first responders in the event of an attack.

Mr. Tesche stated that the Alcoholic Beverage Control *(ABC)* Board held the final authority on issuance of new licenses, approval of transfers or renewals. He requested support for tightening state statutes to make it more difficult for the ABC Board to ignore government action.

Mr. Coffey concurred with supporting House Bill 69, allowing local government the authority to impose conditions on licensure, enforceable by the Assembly and the ABC Board. He spoke of an instance where the ABC Board had ruled the Assembly's action as "unreasonable and capricious."

Ms. Fairclough stated there were legal risks that came with assuming the control of licensing.

Ms. Fairclough moved, Ms. Ossiander seconded, to amend AR 2005-4 *by deleting* the entire section on Page 1-2, entitled, [Increased local oversight for alcoholic beverage licensing].

Mr. Tesche opposed the amendment and stated that future oversight of licensing, including density, could be redefined under the 2020 Plan. He urged the body to take a strong position in support of local control over this issue.

Ms. Shamberg opposed the Fairclough Amendment.

Mr. Sullivan proposed a friendly amendment.

Mr. Sullivan moved, Mr. Coffey seconded, to amend the Fairclough Amendment by reinserting the deleted section and by changing the title to read: "Engage the State of Alaska in Discussions Regarding Alcoholic Beverage Licensing Issues;" and by changing the first sentence to read: "The Municipality supports [amendments to Title 4 to provide that the state Alcoholic Beverage Control Board must respect and implement decisions of the local governing body] discussions with the State of Alaska to review laws and procedures" concerning the issuance, denial, revocation or...

Mr. Sullivan stated that his amendment clarified that the Assembly was interested in working together with the State of Alaska. Ms. Fairclough stated her intent was to make a statement to the State of Alaska with specific goals defined and accepted this as a friendly amendment. Chair Traini requested a legal definition of "arbitrary and capricious." Mr. Sullivan concurred.

Mr. Coffey concurred and clarified that Title 4 provided local government control over land use, including zoning, as it apply to density, location and relocation of licenses and did not involve the ABC Board.

and there were no objections to the amended Fairclough Amendment,

(Clerk's Note: Chair Traini scheduled a Special Meeting for 1-18-05, to complete the 2005 Legislative Program.)

10.B.3. <u>Resolution No. AR 2005-6</u>, a resolution of the Anchorage Municipal Assembly requesting the Administration conduct a review of the **Merrill Field** lease terms and assessed valuations "<u>and possible tax abatement</u>;" Assemblymembers Traini, [and] Coffey, Fairclough, Whittle, Tremaine, Jennings, Sullivan, Tesche, Stout, Ossiander and Shamberg. (*Laid on the Table*)

Chair Traini read this resolution title and called for a motion.

Ms. Ossiander moved,

to approve AR 2005-6.

Ms. Fairclough seconded,

Ms. Ossiander moved, Ms. Fairclough seconded, to amend AR 2005-6, by adding to the title, "and possible

tax abatement."

Ms. Ossiander stated that Mr. Coffey had suggested studying an existing state action which involved housing on military property that allowed for tax abatement of deteriorated property. Merrill Field potentially qualified. She urged support for the amendment.

Mr. Coffey urged for review of all alternatives to ameliorate this problem.

and there were no objections,

Mr. Tremaine questioned why Merrill Field did not have the same state subsidies that other airports in the state had and urged airport tenants to approach their legislators to secure such subsidies.

Mr. Tesche stated he supported the amendment and the resolution. He would encourage the state to consider equalizing the treatment of public general aviation airports so that Merrill Field would be treated fairly and evenly.

Mr. Coffey proposed an amendment on Line 24, to include the same language in the resolution itself.

Mr. Coffey moved, to amend AR 2005-6, by adding on Line 24, "and possible tax abatement."

and there were no objections,

Ms. Ossiander moved, to approve AR 2005-6, as amended.

Ms. Fairclough seconded,

and this motion was unanimously passed,

AYES: Fairclough, Whittle, Tremaine, Sullivan Traini, Tesche, Stout, Jennings, Ossiander Shamberg and Coffey.

NAYES: None.

## 10.D. NEW BUSINESS

10.D.10.<u>Assembly Memorandum No. AM 15-2005</u>, approval to enter into grant agreements with the **ARC of Anchorage** (\$98,000), **NorthEast Community Center** (\$131,430) and the **Boys and Girls Club of Greater Anchorage-Mountain View Rec Center** (\$250,250); Office of Economic & Community Development.

Chair Traini read this memorandum title and called for a motion.

Ms. Ossiander moved, to accept AM 15-2005.

Mr. Whittle seconded,

To Ms. Ossiander, Mayor Begich responded the source of the funding was from the operating budget. He had advised the Boys and Girls Club of the steps they needed to pursue and secure a building for their club. The Mayor's Office wanted to assist with securing a facility and help them expand into community activities.

Mr. Coffey declared a possible conflict of interest, with his part ownership in Noodlum Equities, landlord to the Boys and Girls Club. Chair Traini ruled he did have a conflict of interested and directed for him not to participate.

and this motion was unanimously passed,

with Mr. Coffey abstaining participation with the issue involving NorthEast Community Center.

10.D.14. <u>Assembly Memorandum No. AM 25-2005</u>, Amendment No. 4 (Purchase Order 240627) with Avail Technologies, Inc. for providing **advanced operating system integration services** for the Municipality of Anchorage, Public Transportation Department (\$411,553); Purchasing. *(Addendum)* 

Chair Traini read this memorandum title and called for a motion.

Mr. Stout moved, to accept AM 25-2005.

Mr. Tesche seconded,

Mr. Stout stated this was a complicated operation and wondered if this was the final expense of this service. Public Transportation Director Tom Wilson responded that this was a multi-phase contract and there would be one additional phase completed and would continue to 2006. The Transit Department did not have in-house expertise to complete the project. It would be a cost-saving benefit once the system was in place, allowing the Transit System to operate more efficiently, with faster and better service.

Ms. Ossiander thought there could be a conflict of interest with the company which had completed the all of the development on this project. Municipal Purchasing Officer Bart Mauldin responded that it was justified and explained there was federal money supporting this program, which allowed multi-service contracts, because the transit industry was so unique. The contract award still involved a competitive bid process. Avail was a top-notch company which delivered a total package. Mr. Mauldin responded that conflicts of interest in contracting were addressed in municipal code, which was taken into consideration while reviewing and selecting this specialized contract.

To Chair Traini, Ms. Ossiander responded that she would be comfortable to defer this item until later in the evening.

Ms. Ossiander moved, to defer AM 25-2005 until later in the evening. Mr. Coffey seconded, and there were no objections,

Chair Traini returned the body to vote on the main motion on the floor.

and this motion was approved,

AYES: Fairclough, Whittle, Tremaine, Sullivan, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey.

NAYES: None.

# 10.E. INFORMATION AND REPORTS

10.E.1. <u>Information Memorandum No. AIM 1-2005</u>, Internal Audit Report 2004-14 – **Minor Rehabilitation Program,** Community Development Division; Office of Economic and Community Development.

Chair Traini read this memorandum title and called for a motion.

Ms. Ossiander moved,

Mr. Coffey seconded,

to accept AIM 1-2005.

To Ms. Ossiander, Internal Audit Director Peter Raiskum responded that the Municipal Manager had implemented a followup system on internal audit reports, including grants from Alaska Housing Finance Cooperation and Housing and Urban Development in association with the weatherization program.

To Ms. Jennings, Municipal Manager Denis LeBlanc responded that all audit findings were now reviewed by his office, where they were first approved and then process was reviewed on a quarterly basis with the Assembly. To Ms. Jennings, Health and Human Services Director Beverly Wooley acknowledged that the audit of this program was currently underway.

and there were no objections,

10.E.2. <u>Information Memorandum No. AIM 2-2005</u>, review of **Draft Off-Leash Dog Areas Action Plan**; Parks & Recreation Department.

Chair Traini read this memorandum title and called for a motion.

Ms. Fairclough moved,

to accept AIM 2-2005.

Mr. Tesche seconded,

To Ms. Fairclough, the Mayor responded that this was a preliminary draft describing the development of an off-leash plan and they would share a finalized draft with the Assembly before it was adopted by the Administration. Parks and Recreation Manager Jeff Dillon concurred that Parks and Recreation Division would request approval of a draft plan and then implement that plan. They had identified that the current budget would meet all elements identified in the plan with the exception of full funding for the enforcement officer.

Mayor Begich offered to hold a worksession, and Ms. Fairclough agreed it was important to first discuss the issue.

Ms. Fairclough moved,

to postpone AIM 2-2005 until the next Assembly Meeting,

Mr. Coffey seconded,

following a scheduled worksession.

Mr. Tremaine and Chair Traini hesitated to support this motion because it would have no effect on the memorandum.

Mr. Coffey stated there were still unresolved issues associated with the plan and he wanted them resolved.

and this motion was approved,

To Chair Traini, Assembly Budget Director Elvi Gray-Jackson responded the worksession would be scheduled for January 21<sup>st</sup> at 3:00 p.m. Mayor Begich requested that he and Mr. Dillon be invited to attend that worksession.

10.E.5. <u>Information Memorandum No. AIM 5-2005</u>, Employee Relations' organizational criteria for a **Benefits Accountant** (grade 14), **Records Analyst** (grade 12) and **Senior Administrative Officer** (grade 15). (Carried Over to 1-25-05)

Chair Traini read this memorandum and called for a motion.

Ms. Ossiander moved, Ms. Jennings seconded, to accept AIM 5-2005.

Ms. Ossiander questioned these new positions and stated that the Administration had agreed to present a plan of reorganization for the Employees Relations' Department, and the plan was not included. Deputy Municipal Manager Michael Abbott responded that the Employee Relations' Administration was present to answer any questions.

Mr. Coffey concurred with Ms. Ossiander. He remembered her questions concerning a plan of reorganization of the department and wanted a better understanding of the need for the new positions before he offered his support

Ms. Fairclough stated the Administration was successfully addressing all the ways to save money and increasing services to the community. She stated that Assemblymembers specifically had wanted to understand if department employees were accomplishing workflow that was returning investment right now. She concurred with Mr. Coffey and Ms. Ossiander that this memorandum did not meet the criteria of what had previously been requested. Mr. Coffey responded that Assembly action on this memorandum would not resolve the issue.

Mr. Tesche stated the Assembly resolution presented during the budget had requested the Administration to present a plan of reorganization.

Mayor Begich stated their intention had been to satisfy the Assembly request and the Administration would readdress the issue and prepare a chart that defined the elements and workflow in the department, including a future forecast.

Chair Traini stated that no action would be taken on this issue until the next meeting.

Mr. Coffey moved,

to carry over AIM 5-2005 until the next Assembly Meeting.

Mr. Tesche seconded, and there were no objections,

# 10.F. ORDINANCES AND RESOLUTIONS FOR INTRODUCTION

10.F.1. Ordinance No. AO 2005-1, an ordinance of the Anchorage Municipal Assembly amending Anchorage Municipal Code Section 2.40.030 relating to the definition and recognition of Community Councils; Assemblymembers Tesche and Traini. (Public Hearing set for [2-15-05] 3-1-05)

a. Ássembly Memorandum No. AM 1-2005.

Chair Traini read this ordinance title and called for a motion.

Ms. Ossiander moved, to introduce AO 2005-1.

Mr. Tesche seconded,

Mr. Tremaine was the concurring third,

Ms. Ossiander stated the Assembly needed a better understanding and wanted the document to address funding and specific changes in the function of community councils and the Federation.

Mr. Tesche stated operational details needed to be addressed, including how councils were to spend appropriations.

Mr. Sullivan concurred they had requested the Federation to present a management plan to show how they intended to spend the conditionally-appropriated money. This topic had been addressed at many community council meetings.

To Chair Traini, Assembly Budget and Legislative Affairs Director Elvi Gray-Jackson responded that a worksession with the Federation would be scheduled for the 21<sup>st</sup>, from noon until one o'clock.

Ms. Jennings was pleased that a worksession had been scheduled to address issues, including new members' involvement with meetings, dues and voting privileges. Chair Traini added that poll tax and voting privileges needed to be addressed.

Ms. Fairclough explained that whether the current memorandum passed or failed, it still did not meet the expectations of the Assembly, and was not a guarantee that the moneys would be allocated. Mr. Tesche concurred.

Mr. Stout stated that a concise, clear document was needed so the Assembly, the Federation and the community councils had an understanding of their functions and duties.

Mr. Coffey proposed language for clarification and Chair Traini recommended that it be presented at the worksession and requested Assembly Utility Budget Analyst Mike Gutierrez to discuss this issue with interested parties.

Mr. Tesche thought there may be merit to taking up an ordinance which addressed patterned bylaws, procedures, operations and budgetary support of community councils. He urged consideration of pushing the Public Hearing back several weeks to allow time for these issues to be addressed.

Mr. Tesche moved, to change the Public Hearing date of AO 2005-1 Mr. Tremaine seconded, to "March 1, 2005."

Mr. Sullivan was the concurring third,

Chair Traini stated the Assembly Charter included community councils, but the Federation was a private, not-for-profit organization. This issue needed to be addressed because the councils were running out of money for operation.

Ms. Shamberg had heard proposals of each council having their own appropriations and thought that issue might be explored. She stated that how the funds were spent needed to be incorporated into the new document.

- 10.F.5. Resolution No. AR 2005-2, a resolution of the Municipality of Anchorage accepting and appropriating \$411,600 as a grant from the Alaska Department of Military and Veterans Affairs, Division of Homeland Security and Emergency Management, to the Chugiak Birchwood Eagle River Rural Road Service Area Capital Improvement Fund (419), for the Lower Fire Lake Dam Rehabilitation Project; Project Management & Engineering. (Public Hearing set for 1-25-05)
  - a. Assembly Memorandum No. AM 19-2005.

Chair Traini read this resolution title and called for a motion.

Ms. Ossiander moved, to introduce AR 2005-2.

Mr. Tremaine seconded,

Mr. Whittle was the concurring third,

Ms. Ossiander had been contacted by residents around the lake who were very concerned about the legal issue of the lake's water level. Municipal Attorney Fred Boness responded that they had released the information and they would comply with the settlement agreement. Ms. Ossiander appreciated the information.

Ms. Fairclough stated there was a disagreement in the private sector about the definition of the water level and while the Administration would comply under the law, she did not want to encourage those who were involved with cases or other homeowners that might be affected.

# 11. OLD BUSINESS AND UNFINISHED ACTION ON PUBLIC HEARING ITEMS

11.A. <u>Assembly Memorandum No. AM 935-2004</u>, **Zoning Board of Examiners and Appeals** appointment (Wendy Mikowski); Mayor's Office. (*Postponed from 12-14-04*)

Chair Traini read this memorandum title and called for a motion.

Mr. Coffey moved,

to approve AM 935-2004.

78

Ms. Fairclough seconded, and this motion passed unanimously,

Ms. Mikowski could not be present for the Assembly Meeting and Ms. Fairclough, speaking on her behalf, thanked the Administration and the Assembly for the opportunity to serve the community.

Mr. Coffey had worked with Ms. Mikowski on the Planning Commission and stated that she was a qualified professional and he supported the appointment.

- Ordinance No. AO 2004-153, an ordinance of the Municipality of Anchorage amending Anchorage Municipal Code Section 11.60.200 to adjust mandatory airport fees and charges and supporting airport lease rate increases; Merrill Field Airport. (Continued from 12-7-04; Postponed from 12-14-04) (Carried Over to 1-18-05)
  - Assembly Memorandum No. AM 836-2004.
- Ordinance No. AO 2004-154, an ordinance amending Anchorage Municipal Code Chapter 11.60 to 11.C. add a new section setting the Municipal Enterprise Service Assessment (MESA) calculation for municipal airports; Office of Management & Budget. (Continued from 12-7-04; Postponed from 12-14-04) (Carried Over to 1-18-05)
  - Assembly Memorandum No. AM 837-2004. 1.
- Ordinance No. AO 2004-160, an ordinance amending the zoning map and providing for the rezoning 11.D. of approximately 9.5 acres, from R-6 (Suburban Residential, Large Lot District) to R-1A (Single Family Residential District), for all of **Tract 5**, **Gregory Subdivision** as per Plat P-395, including that area described as the West 270 feet of the North 270 feet of the South 480 feet of the East 480 feet of said Tract 5, Gregory Subdivision, generally located on the west side of Gregory Road, north of Huffman Road (Huffman/O'Malley Community Council) (Planning and Zoning Commission Case 2004-133); Planning Department. (Public Hearing Closed 12-14-04; Carried Over from 12-14-04)
  - Assembly Memorandum No. AM 853-2004.

Chair Traini read this ordinance title and explained there was a motion was on the floor. Mr. Tremaine summarized the specifics of the rezone and stated that the property owner and the developers had agreed with the ordinance and the six year extension that he had proposed as an amendment. He urged a YES-vote.

Mr. Tremaine moved, Mr. Coffey seconded, and this was approved unanimously, to amend AO 2004-160 in Section 2, following the second sentence, following 'Past and Approved,' by inserting to read: "The property described as the west 270 feet of the North 270 feet of the South 480 feet of the East 480 feet of said Tract 5 Gregory Subdivision, as per plat P-395 shall not become R-1A, (Single Family Residential) until six years after the adoption of the ordinance or when the property or transferred to a new owner.'

To Ms. Fairclough, Deputy Municipal Manager Michael Abbott responded the Administration had reviewed this proposal and the Planning and Zoning Staff supported it. Assembly Attorney Michael Gatti concurred.

To Mr. Coffey, Mr. Tremaine responded a property transfer would allow a rezone to R-1. Mr. Coffey concurred.

Chair Traini called the Question on the main motion, as amended.

and this motion was passed,

AYES: Fairclough, Whittle, Tremaine, Sullivan, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey. NAYES:

#### 12. APPEARANCE REQUESTS None.

#### **CONTINUED PUBLIC HEARINGS** 13.

Ordinance No. AO 2004-163, an ordinance amending Anchorage Municipal Code Section 4.50.070 to rename the School Budget Advisory Commission, have the Commission advise and report to the Mayor, School Board, and Superintendent of Schools in addition to the Assembly, to add additional powers and duties, and for other purposes; Legal Department. (Continued from 12-14-04)

Assembly Memorandum No. AM 862-2004.

Chair Traini read this ordinance title and opened Public Hearing.

CAROL COMEAU, Superintendent of Anchorage Public Schools testified in support of this proposal, which would create more discussion about school issues and strengthen the workforce development in the community. To Mr. Coffey, she responded that this change would not dilute the focus of the commission. There was a small period of time when the commission reviewed the School Budget and the members wanted to broaden the scope of their duties.

MAYOR BEGICH had received a letter from the School Budget Advisory Commission, recommending ideas on promoting workforce development in the schools and wanting to become more involved. The commission felt it had the time to expand their duties because the review of the budget involved a concentrated couple of months. Mr. Coffey responded that the budget needed to remain a priority and hesitated to risk the loss of that focus. Mayor Begich responded this proposed change would allow the commission to review other areas of the budget in depth, making recommendations for improvements. Mr. Coffey requested a report of the work and the Mayor concurred.

Ms. Jennings supported the ordinance and thought this was an opportunity for the community and the schools to work together to address important community needs and school curriculum.

With no additional public testimony, Chair Traini closed Public Hearing and called for a motion.

Ms. Jennings moved,

Mr. Sullivan seconded,

to approve AO 2004-163.

Ms. Ossiander opposed the ordinance. The commission's priority of reviewing the budget was so important that it should not be diluted. She stated there were many state and local groups already addressing workforce development.

Chair Traini called the Question.

and this motion was passed,

AYES: Fairclough, Whittle, Traini, Tesche, Jennings and Shamberg.

NAYES: Sullivan, Stout, Ossiander and Coffey.

(Clerk's Note: Tremaine was temporarily out of Chambers at the time of the vote.)

13.B. Resolution No. AR 2004-304, a resolution of the Municipality of Anchorage appropriating \$749,731 from the State of Alaska Department of Health and Social Services, and appropriating \$270,000 from the General Government Operating Budget Areawide General Fund (101) to the State Categorical Grants Fund (231); Department of Health and Human Services to provide **Human Services Matching Grants**. (Continued from 12-14-04)

Assembly Memorandum No. AM 880-2004.

Chair Traini read the resolution title and opened Public Hearing. There being no one to testify, he closed Public Hearing and called for a motion.

Mr. Tesche moved,

to approve AR 2004-304.

Ms. Jennings seconded,

To Ms. Fairclough's question concerning a possible conflict of interest, Health and Human Services Director Beverly Wooley responded that Standing Together Against Rape (STAR) was not a recipient of this grant.

and this motion was unanimously passed,

AYES: Fairclough, Whittle, Tremaine, Sullivan, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey. NAYES: None.

# 14. NEW PUBLIC HEARINGS

14.A. Ordinance No. AO 2004-180, an ordinance of the Anchorage Municipal Assembly approving the **Ten-Year Plan on Homelessness**, amending Anchorage Municipal Code 4.60.260, Housing and Urban Development Commission (HAND), to increase the Commission membership and establish an Oversight Subcommittee on Homelessness; Mayor Begich; Assemblymember Tesche.

1. Assembly Memorandum No. AM 942-2004.

Chair Traini read this ordinance title and opened Public Hearing.

HILLARY MORGAN, Chair of the Mayor's Task Force on Homelessness, summarized an overview of the plan, developed through broad community input. Their efforts were not a request for funds, but rather a plan to fully reduce the costs of providing essential services in Anchorage. They urged for the Assembly to endorse the Ten-Year Plan and a five-member Oversight Board under the MOA Housing and Neighborhood Commission, responsible for the plan's implementation. Mr. Tesche acknowledged Ms. Morgan and the task force for their work over the past several months. She responded there were other cities in the nation with plans on homelessness, but often only targeted single factors such as children or public inebriates or homeless families. Their plan had received national recognition and was one of the first and only plans which ensured that all members of the homeless population were included. Mr. Sullivan acknowledged Ms. Morgan and her work and she responded there were many definitions of "affordable housing," based on a person's income. Mr. Sullivan urged that a definition be included with the document and she concurred. She responded that the intent of the task force was to engage developers and social service providers in addressing affordable housing, and not to force developers to be involved. Mr. Sullivan suggested that language in the document reflect that. She responded that the word "encourage" was more appropriate than "require," which would be interpreted as mandate. To Mr. Tremaine, Ms. Morgan responded that the final draft of the ordinance had mistakenly omitted the last line on Page 2.

SENIOR PATROL OFFICER DEREK HSIEH, member of the Mayor's Task Force on Homelessness representing the Anchorage Police Department (*APD*), testified in support of the ordinance. He stated that the APD estimated that five percent of the calls for service involved homelessness and those numbers were continuing to rise. The APD wanted to be involved with providing future support and counsel to the commission. To Mr. Stout, Officer Hsieh responded that officers were limited with their assistance by only being able to offer transport to homes or hospitals. The task force had recommended addressing personal issues, to help the homeless become more functional in society.

RON ALLEVA, member of the Downtown and Fairview Community Councils, and resident across from the Brother Frances Shelter, opposed the ordinance because it did not do enough to help the chronic homeless. Efforts of "warehousing" did not resolve the problem or help victims back into society. Rather, it led to stripping them of their dignity and fostered discrimination, racism and other social ills of alcohol, drugs and antisocial behavior. He urged the selection of an oversight committee to review the process and reach the right decisions. Mr. Sullivan responded they were addressing those concerns, discussing new ideas and trying to find other means of housing. Mr. Alleva responded that he looked forward to the changes in Title 21. Ms. Shamberg thanked Mr. Alleva for his advocacy and

5

6

7 8

9

10

11

12

13 14 15

16 17 18

19

20

21

22 23

24

25 26

27

28

29 30 31

32

33

34 35

36

37

38 39 40

41

42 43

44

45

46

47

48 49 50

51

52

53 54

55 56

57

58

59 60

61

62 63

64 65

66

67 68

69

70 71

72

73

74 75 76

77 78 his ongoing, sincere concern for the homeless and urged him to contact Health and Human Services to further discuss

TROY MAULDEN opposed the ordinance. This effort was only covering up the real problem, which involved people who were frauds, drug addicts and alcoholics, who stole mouthwash to get drunk, were vicious to citizens and many of them were mentally insane. There were tourists who felt safer in New York City than they did in Anchorage. Mr. Maulden stated that all homeless people should be jailed and cited New York and Phoenix for successfully resolving the issue by incarcerating them. To Mr. Tesche, he responded that mouthwash was part of the problem. Mr. Tesche stated it was not their intention to resolve the issue by locking up the homeless, nor would they treat the mentally insane as they were in other countries centuries ago. Mr. Maulden hoped that someday they would realize what needed to be done.

With no further public testimony, Chair Traini closed Public Hearing and called for a motion.

Mr. Tesche moved.

to approve AO 2004-180.

Ms. Ossiander seconded,

Mr. Tesche stated that the Mayor's Task Force on Homelessness was comprised of experienced people and recommendations from this group deserved very serious and favorable consideration by the Assembly. The plan included reports reviewed by the commission for appropriated funds. Under this ordinance, the subcommittee reported annually to the Assembly to receive funding recommendations.

Mr. Tesche moved, Mr. Coffey seconded, to amend AO 2004-180 on Page 2, C.2, following Line 43,

by adding "Ten-Year Plan on Homelessness." and this was approved with no objections,

Mr. Tesche moved, Ms. Ossiander seconded, and this was approved with no objections, to amend AO 2004-180 in Section 6.5.c, on Page 14 of the Plan, by changing to read: Inclusionary Housing Ordinance. [Require] "Encourage" all developers to set aside...

To Mr. Sullivan, Officer Hsieh responded that while it was a common perception that panhandlers were homeless, it was not always true. He stated it was a complex issue and that enforcement or prosecution would not resolve the root of the problem. He felt the only way it could be controlled was for people to stop giving them money. The homeless camps in the city were made up of individuals who often had histories of individual problems that needed to be addressed by professionals, other than law enforcement officials. To Mr. Sullivan, Ms. Morgan responded that she operated twenty-eight units of affordable housing in Mountain View and her eviction policies were strict. The term "hard-to-house homeless" involved individuals who maintained bad credit or tenant history, even if the history was years old, and those individuals were not allowed in some of the housing entities in town.

To Acting Chair Tesche, Anchorage Police Chief Walt Monegan responded that enforcement was only a temporary, short-term fix. He stated there was a growing success rate with the state therapeutic courts.

Ms. Fairclough stated that APD regularly responded to domestic violence and sexual assault cases. There had been other plans introduced in former administrations that were never adopted as municipal policy. Mayor Begich responded that his Administration would formally address the issue through ordinance with an oversight committee to set realistic goals that could be reviewed and approved by the government for appropriations. Ms. Fairclough gave many examples from the document that would conflict with implementing a Homelessness Plan and have a financial impact to the city if it were to become policy. Mayor Begich responded that the funding involved multiple sources including Lutheran Services, Housing and Urban Development, Habitat for Humanity, Homeward Bound and others. Ms. Fairclough stated this was an aggressive plan and did not want the city to be solely responsible for its entirety.

Ms. Jennings agreed with many things in the plan including the mission statement, the defined and aggressive steps of action, with assigned responsibilities to organizations in the community, including the Alaska Housing Finance Corporation, the Community Development Division, Catholic Social Services, the Downtown Partnership, the Federation of Community Councils, the Hand Commission and the Heritage Land Bank. Creating this plan could also be use as a tool to garner more funds and she was in support of the plan.

Mr. Coffey stated the Task Force had created an extensive plan, but lacked law to legally address policy and procedure.

Mr. Whittle agreed with Ms. Fairclough and supported a broad and aggressive approach which involved the entire community. A Homelessness Plan had been a concern for the past twenty years and including law might make it too serious to move forward. The concern had improved with past actions, including the creation of Bean's Café and the Brother Frances Shelter, and this plan would address the needs of the homeless with community support.

Mr. Tesche supported the plan and encouraged that issues of sexual assault and domestic violence be discussed with the plan. The Assembly needed to be involved with the leadership of the plan. There should be no question that the community would support this effort, as they had shared their compassion and generosity with other relief efforts in the past.

Mr. Stout stated the ordinance was an acceptable, worthy and humane approach to help resolve homelessness, but he found it restrictive and binding. It was unclear how the Assembly would be involved. While he fully supported helping the homeless he hesitated to support the ordinance with the current language. He thought the community would continue to address the issue and this ordinance would not make or break the effort.

Ms. Fairclough clarified that she felt this plan was aggressive and proposed an amendment to ensure it would involve a community effort.

Ms. Fairclough moved, Mr. Tesche seconded,

to amend AO 2004-180 on Page 1, Line 11, following 'Municipality of Anchorage,' by adding "..."in partnership with the Community of Anchorage." by deleting [official policy]; and by adding "a guideline which will assist the Municipality of Anchorage in a community-wide effort in addressing the homelessness issue."

Mayor Begich and Mr. Coffey proposed additional language, which was accepted as a friendly amendment by Ms. Fairclough, who urged a YES-vote. Mr. Coffey stated it defined official policy and clearly demonstrated that it was to be a community-wide effort. Mayor Begich concurred.

and this was unanimously approved,

Mr. Sullivan moved, Mr. Tesche seconded, to amend AO 2004-180 on Page 10 Section 2.3.e, and on Page 14, 6.3.d, by deleting [Title 21 will eliminate restrictive zoning code requirements in conflict with Fair Housing.] and following the title, by adding [Consider less restrictive zoning code requirements in order to ][promote fair housing] comply with Fair Housing." "Title 21 will eliminate restrictive zoning code requirements in conflict with the Fair Housing federal law."

Mr. Sullivan recommended consideration of less restrictive zoning requirements in order to promote fair housing. Mayor Begich stated that Fair Housing should be capitalized. Mr. Sullivan and Mr. Tesche accepted this as a friendly amendment. Ms. Fairclough proposed new language and Mayor Begich concurred. After consideration, Mr. Sullivan accepted the Fairclough language as a friendly amendment.

and this was unanimously approved,

Ms. Jennings stated there were 6000 to 8000 homeless in the city, 2% were chronically ill and 50% were families with children. She urged for this plan to be implemented as soon as possible.

Chair Traini stated there would be many more people moving to Anchorage from rural Alaska, looking for work and a place to live, as small towns were being forced to shut down because of the economy.

Mayor Begich thanked the Task Force, the municipal and state departments and the groups in the community for their hard work over the past year on this successful effort. He thanked the Assembly for the additions for improvement.

Chair Traini, on behalf of the Assembly, thanked the Task Force for their hard work on this issue.

Mr. Sullivan urged a YES-vote.

Chair Traini called the Question on AO 2004-180, as amended.

and this motion was passed unanimously,

AYES: Fairclough, Whittle, Tremaine, Sullivan, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey. NAYES: None.

- 14.B. Ordinance No. AO 2004-181, an ordinance creating a new Anchorage Municipal Code Chapter 25.35 to restructure the Parking Authority as the **Anchorage Community Development and Parking Authority**, repealing Anchorage Parking Authority Chapter 9.60, amending Section 25.10.030 for development facilities, and amending Section 4.80.010 to change the name of the development authority board; Heritage Land Bank/Real Estate Services.
  - 1. Assembly Memorandum No. AM 943-2004.

Chair Traini read this ordinance title and opened Public Hearing.

ANDRE CAMARA testifying on behalf of Alaska Center for the Environment, approved of the concept of creating a development authority and thought it would bring positive change, if it involved appropriate oversight by the Assembly and the public. The appointed professionals on the board might stimulate economic development if the Administration and the Assembly provided clear goals, objectives and adequate public participation for the agency.

DEANNA ESSERT disagreed with the Parking Authority promoting government, and not having the protections of public or administrative review. She would not support a group of appointed people, entitled to make independent decisions and private deals about developing city lands and thought it was corrupt and an abuse of authority. To Ms. Ossiander, Ms. Essert responded that she had not received the Substitute Version of the ordinance. Ms. Fairclough agreed with Ms. Essert's view of needed oversight for the Authority, but thought there was justification with certain private appraisals and land acquisition that would benefit the city.

DAVID DUNSMORE stated the Mayor should have authority to organize the Executive Branch of his Administration. He recommended that land being developed by the Authority should include a designation of land use. To Mr. Tesche and Ms. Ossiander, he responded that he wanted to have Assembly Public Hearing included with the process.

JIM PALMER, President-elect of the Chugiak-Eagle River Chamber of Commerce, testified in support of the ordinance. They believed the concept of the Authority had proven successful across the nation and would allow the Municipality to partner with developers, other community organizations, banks and bonding agencies to responsibly secure

community benefits at low costs and minimize the risk of missed opportunities. He felt the Substitute Version allowed substantial public review and oversight by the Assembly and Administration.

PETER LORENZEN, past President of the Chugiak-Eagle River Chamber of Commerce, testified in support and thought the Authority would assist with the responsible growth and proper development in Anchorage and Eagle River. They urged for Assembly support of the ordinance. To Mr. Sullivan, Mr. Lorenzen responded the Authority could more efficiently negotiate for properties than private sector. Mr. Whittle agreed that the Authority would bring accomplished gains to the city.

JACK MILLER supported the development of Municipal-owned properties, but thought there should be more oversight. Mr. Tesche concurred and responded the S-Version more closely followed municipal code requirements. To Ms. Ossiander, Parking Authority Director Kevin Kenney responded that the Authority already had established policies for purchasing, complied with code and required approval from their Board of Directors and issues would come before the Assembly if there was long term debt involved.

Chair Traini announced this item would be carried over to the Special Meeting scheduled for January 18, 2005.

- 14.C. Ordinance No. AO 2004-179, an ordinance approving a **new convention facility**, including site selection, site plans, landscaping, and multi-year development agreement for construction with Alaska Center for Convention & Trade, LLC; Office of Economic & Community Development.
  - Assembly Memorandum No. AM 941-2004.

Chair Traini read this ordinance title and opened Public Hearing. With no one to testify, he closed Public Hearing and called for a motion.

Mr. Coffey moved,

to approve AO 2004-179.

Mr. Sullivan seconded,

Mr. Coffey approved of the site selection and site plan to allow the process to move forward, leading to voter approval. He urged Assembly approval, understanding there would be additional changes in the process.

To Mr. Sullivan, Chair Traini responded the local Dittman poll indicated a high percent voter approval which indicated that as the public became more educated about the facility, they became more supportive.

To Mr. Sullivan, Mr. Chris Swalling, Co-chair of the Anchorage Civic and Convention Center YES Committee, responded that the Dittman polling information was available for review, along with the Northern Economics Report. Mayor Begich stated the trade shows at the Sullivan Arena were dominating the use of the facility.

To Ms. Ossiander, Mayor Begich responded the poll showed a high voter approval.

Mr. Coffey stated there was an increasing demand for hockey games which were competing for floor space with trade shows, which could be more appropriately placed in a convention center. He stated that if hockey games were to secure floor space on weekends, higher revenues would result at the Sullivan, which was a sports arena.

Mr. Sullivan moved, Mr. Coffey seconded, and this motion was later withdrawn, to amend AO 2004-179 on Page 1, Line 25 by adding "the "initial" site selection, "initial" site plan and the "initial" landscaping plans...

Mr. Sullivan stated this allowed for more flexibility as the plan was developed and revised. To Acting Chair Tesche, Municipal Attorney Fred Boness responded the intent of the draft was to have the site, plans and landscaping confirmed. If the terminology included the word "initial," it would change the scope of the review, and he could not support the amendment. Mr. Sullivan responded that he understood the intent of the current language and he withdrew his amendment, with the concurrence from Mr. Coffey.

To Ms. Fairclough, Mr. Boness clarified that the language on Page 4, Line 30, meant tax payers would not be responsible. Mr. Boness responded Page 3, Line 16 referred to terms of the agreement of the project.

Chair Traini called the Question on AO 2004-179.

and this motion was unanimously passed,

AYES: Fairclough, Whittle, Tremaine, Sullivan, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey. NAYES: None.

Ms. Fairclough moved for reconsideration and urged a NO-vote.

Ms. Fairclough moved, for immediate reconsideration of AO 2004-179. Mr. Coffey seconded, and this unanimously failed,

AYES: None.

NAYES: Fairclough, Whittle, Tremaine, Sullivan, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey.

- 14.D. Ordinance No. AO 2004-176, an ordinance of the Anchorage Municipal Assembly amending provisions of Title 28, Elections; Assemblymembers Tesche and Coffey.
  1. Assembly Memorandum No. AM 919-2004. (Continued to 1-18-05)
- 14.E. <u>Resolution No. AR 2004-305</u>, a resolution of the Municipality of Anchorage, Alaska, confirming and levying assessments for the sewer special assessments within **Levy-Upon-Connection (LUC) Roll**

**04-S-8**, setting date of payment and providing for penalties and interest in the event of delinquency; Anchorage Water & Wastewater Utility.

Assembly Memorandum No. AM 881-2004.

Chair Traini read this resolution title and opened Public Hearing. With no one to testify, he closed Public Hearing and called for a motion.

Mr. Tremaine moved,

to approve AR 2004-305.

Mr. Coffey seconded,

Mr. Tremaine moved, Mr. Coffey seconded,

to amend AR 2004-305 on Page 1, Line 18 by adding

"January 11, 2005."

and this motion was approved,

Chair Traini called the Question on AR 2004-305, as amended.

and this motion was passed,

AYES: Fairclough, Whittle, Tremaine, Sullivan, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey. NAYES: None.

14.F. Ordinance No. AO 2004-164, an ordinance of the Municipality of Anchorage creating **Special Assessment District 3P04** for reconstruction of streets within the Bayshore West Subdivision Area, and determining to proceed with proposed improvements therein; Project Management & Engineering.

1. Assembly Memorandum No. AM 882-2004. (Public Hearing Continued to 1-25-05)

Chair Traini read this ordinance title and opened Public Hearing. Deputy Municipal Manager Michael Abbott recommended that Public Hearing be continued until January 25, 2005, to accompany other similar assessments.

Ms. Fairclough moved,

to continue Public Hearing on AO 2004-164 to

Mr. Coffey seconded, January 25, 2005.

and this was passed with no objections,

AYES: Fairclough, Whittle, Tremaine, Sullivan, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey. NAYES: None.

- 14.G. Ordinance No. AO 2004-165, an ordinance of the Municipality of Anchorage authorizing disposal from the Heritage Land Bank inventory for public sale by competitive sealed bid of **HLB Parcel #1-077**, Lot 3 of Plat No. 63-115, in T15N, R2W, Section 36, S.M., an undeveloped 1.855 acre parcel located in Eagle River, at a price at or above minimum bid of \$143,000; Heritage Land Bank/Real Estate Services.
  - Assembly Memorandum No. AM 883-2004.

Chair Traini read this ordinance title and opened Public Hearing. With no one to testify, he closed Public Hearing and called for a motion.

Ms. Fairclough moved, Mr. Coffey seconded,

to approve AO 2004-165.

To Ms. Fairclough, Heritage Land Bank Executive Director Robin Ward responded this property involved a long-term state lease entitlement and the sale included the lease interest.

and this was passed with no objections,

AYES: Fairclough, Whittle, Tremaine, Sullivan, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey. NAYES: None.

- 14.H. Ordinance No. AO 2004-166, an ordinance amending Anchorage Municipal Code Section 4.60.190 to clarify and expand functions of the **Public Facilities Advisory Commission**; Heritage Land Bank/Real Estate Services.
  - 1. Assembly Memorandum No. AM 884-2004.

Chair Traini read this ordinance title and opened Public Hearing. With no one to testify, he closed Public Hearing and called for a motion.

Ms. Fairclough moved,

to approve AO 2004-166.

Mr. Tremaine seconded,

and this was passed unanimously,

AYES: Fairclough, Whittle, Tremaine, Sullivan, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey. NAYES: None.

- 14.I. Ordinance No. AO 2004-170, an ordinance authorizing the Municipality to enter into a market value lease with Alaska Municipal League/Joint Insurance Association; Heritage Land Bank/Real Estate Services.
  - 1. Assembly Memorandum No. AM 902-2004.

 Chair Traini read this ordinance title and opened Public Hearing. With no public testimony, he closed Public Hearing and called for a motion.

Mr. Tesche moved,

to approve AO 2004-170.

Ms. Jennings seconded,

To Ms. Jennings, Heritage Land Bank Executive Director Robin Ward responded that this involved the one-story building next to City Hall, to be leased at minimum expense and used for connectivity to the projected Convention Center walkway along F Street.

To Mr. Coffey, Mayor Begich responded the subject lease involved the gray building, south of the Pioneer Building, formerly housing the State Employees Association. Their plan included renting to help pay for expenses and the price was based on the fair market value. He responded the Administration would be addressing the possibility of having the corridor connect with City Hall.

To Mr. Sullivan, Ms. Ward responded the fair market value had not yet been determined and the city was interested in securing the first option for purchase. Ms. Ward responded that the plan included potential purchase of the Pioneer Building and incorporating two other existing buildings into the plan. Mr. Sullivan supported the concept but requested additional information of the plan details from the Administration.

Chair Traini called the Question.

and this was passed with no objections,

AYES: Fairclough, Whittle, Tremaine, Sullivan, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey. NAYES: None.

14.J. Ordinance No. AO 2004-171, an ordinance amending the Fine Schedule in Anchorage Municipal Code Section 14.60.030, regarding **fines for child care facility violations** under reenacted Chapter 16.55, adopted September 8, 2004; Health and Human Services.

1. Assembly Memorandum No. AM 912-2004.

Chair Traini read this ordinance title and opened Public Hearing. With no one to testify, he closed Public Hearing and called for a motion.

Mr. Tesche moved, to approve AO 2004-171.

Mr. Tremaine seconded,

Ms. Ossiander moved, to amend AO 2004-171, on Page 1, Lines 19 and 21, by Ms. Shamberg seconded, changing [\$75.00] to "\$40.00."

Ms. Ossiander stated there had been many changes in child care regulations and that many home day care centers might not realize the new requirements. She thought it would take time to become familiar with the requirements and the enforcement authority. Health and Human Services Director Beverly Wooley responded that the ordinance addressed the new code citation, but the \$75.00 fines had been part of the regulations for the past ten years. She recommended against the amendment. They would work with the operators and help bring them into compliance.

To Ms. Fairclough, Ms. Wooley responded that their main objective was to bring the facilities into compliance.

Ms. Ossiander felt leniency was needed for small home child care operators until they fully understood the regulations. She urged approval of the lesser fee amount until the review of the Health Department Task Force was completed.

and this motion failed,

AYES: Fairclough, Sullivan, Stout, Ossiander and Coffey

NAYES: Whittle, Tremaine, Traini, Tesche, Jennings and Shamberg.

Chair Traini called the Question on the main motion.

and this was passed unanimously,

AYES: Fairclough, Whittle, Tremaine, Sullivan, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey. NAYES: None.

Ms. Ossiander requested immediate reconsideration of AO 2004-171. She asked Assemblymembers to consider reconsideration if they would approve the Ossiander Amendment, amended to include a one-year sunset clause.

Ms. Ossiander moved, for immediate reconsideration of AO 2004-171.

Ms. Fairclough seconded, and this motion failed,

AYES: Fairclough, Sullivan, Stout and Ossiander.

NAYES: Whittle, Tremaine, Traini, Tesche, Jennings, Shamberg and Coffey.

- 14.K. Ordinance No. AO 2004-174, an ordinance of the Anchorage Municipal Assembly authorizing an amendment to Port of Anchorage Terminal Tariff No. 5 to add an hourly rate for **Anchorage Police Department police services** at the Port; Port of Anchorage.
  - 1. Assembly Memorandum No. AM 915-2004.

Chair Traini read this ordinance title and opened Public Hearing. With no one to testify, he closed Public Hearing and called for a motion.

Mr. Tesche moved,

to approve AO 2004-174.

Ms. Ossiander seconded,

To Ms. Ossiander, Deputy Municipal Manager Michael Abbott responded that the tariff would apply only when there was a call for police officers.

To Ms. Fairclough, Mr. Abbott responded that the process would involve seniority and bidding and would be consistent with the current contract terms.

To Mr. Stout, Mr. Abbott responded that the Department of Defense requirements for a national strategically located port included law enforcement personnel for specific port security.

Chair Traini called the Question on the main motion.

and this was passed unanimously,

AYES: Fairclough, Whittle, Tremaine, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey.

NAYES: None.

(Clerk's Note: Sullivan was temporarily out of Chambers at the time of the vote)

- 14.L. Resolution No. AR 2004-315, a resolution of the Municipality of Anchorage appropriating \$225,000 in reimbursements from the State of Alaska, Department of Natural Resources, for **mutual aid services** performed during the 2004 wildfire season, to the Anchorage Fire Department 2004 Operating Budget; Anchorage Fire Service Area Fund (131).
  - 1. Assembly Memorandum No. AM 906-2004.

Chair Traini read this resolution title and opened Public Hearing. With no one to testify, he closed Public Hearing and called for a motion.

Mr. Tesche moved,

to approve AR 2004-315.

Mr. Coffey seconded,

To Ms. Fairclough, Municipal Manager Dennis LeBlanc responded that Anchorage Fire Department equipment had been used for the summer season.

and this was passed unanimously,

AYES: Fairclough, Whittle, Tremaine, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey.

NAYES: None.

(Clerk's Note: Sullivan was temporarily out of Chambers at the time of the vote)

14.M. <u>Resolution No. AR 2004-316</u>, a resolution of the Municipality of Anchorage appropriating the sum of \$1,988,100 from the U.S. Environmental Protection Agency to the Federal Categorical Grants Fund (241); Department of Health and Human Services for **Anchorage Air Program Initiatives**.

1. Assembly Memorandum No. AM 907-2004.

Chair Traini read this resolution title and opened Public Hearing. With no one to testify, he closed Public Hearing and called for a motion.

Mr. Tesche moved,

to approve AR 2004-316.

Mr. Tremaine seconded,

and this was passed unanimously,

AYES: Fairclough, Whittle, Tremaine, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey.

NAYES: None.

(Clerk's Note: Sullivan was temporarily out of Chambers at the time of the vote)

14.N. Resolution No. AR 2004-317, a resolution of the Municipality of Anchorage, Public Transportation Department to enter into a Transfer of Responsibilities Agreement in the amount of \$384,986 with the Department of Transportation and Public Facilities, State of Alaska, for the **Municipal Share-A-Ride Program** and appropriating these funds to the State Categorical Grants Fund (231); Public Transportation Department.

1. Assembly Memorandum No. AM 908-2004.

Chair Traini read this resolution title and opened Public Hearing. With no one to testify, he closed Public Hearing and called for a motion.

Mr. Tesche moved,

to approve AR 2004-317.

Mr. Tremaine seconded,

and this was passed unanimously,

AYES: Fairclough, Whittle, Tremaine, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey.

NAYES: None.

(Clerk's Note: Sullivan was temporarily out of Chambers at the time of the vote)

- 14.O. Resolution No. AR 2004-318, a resolution authorizing the Municipality of Anchorage, Public Transportation Department, to enter into a Transfer of Responsibilities Agreement (TORA) in the amount of \$230,991 with the State of Alaska, Department of Transportation and Public Facilities, for financing the implementation of a **Public Transportation Marketing Program** and appropriating these funds to the State Categorical Grants Fund (231); Public Transportation Department.
  - 1. Assembly Memorandum No. AM 909-2004.

Chair Traini read the title and opened Public Hearing. With no one to testify, he closed Public Hearing and called for a motion.

Mr. Tesche moved,

to approve AR 2004-318.

Mr. Tremaine seconded,

To Mr. Coffey, the Administration responded this federal money would be used for marketing and advertising.

and this was passed unanimously,

AYES: Fairclough, Whittle, Tremaine, Traini, Tesche, Stout, Jennings, Ossiander and Shamberg.

NAYES: Coffey.

(Clerk's Note: Sullivan was temporarily out of Chambers at the time of the vote)

- 14.P. Resolution No. AR 2004-319, a resolution authorizing the Municipality of Anchorage, Public Transportation Department, to enter into a Transfer of Responsibilities Agreement (TORA) in the amount of \$135,710 with the State of Alaska, Department of Transportation and Public Facilities, and appropriating these funds to the State Categorical Grants Fund (231) for **summer landscaping and winter ice and snow removal** at selected bus stops within the Anchorage Area through a Transit Enhancement Youth Work Program; Public Transportation Department.
  - 1. Assembly Memorandum No. AM 910-2004.

Chair Traini read this resolution title and opened Public Hearing. With no one to testify, he closed Public Hearing and called for a motion.

Ms. Ossiander moved,

to approve AR 2004-319.

Mr. Tremaine seconded,

and this was passed unanimously,

AYES: Fairclough, Whittle, Tremaine, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey.

NAYES: None.

(Clerk's Note: Sullivan was temporarily out of Chambers at the time of the vote)

- 14.Q. Resolution No. AR 2004-320, a resolution of the Municipality of Anchorage appropriating \$180,559 of Interest Revenue, \$47,327 of Contribution Revenue in the Miscellaneous Operational Grants Fund (261) as a contribution to the Anchorage Parks and Recreational Service Area Capital Improvement Fund (461) and \$18,287 of Interest Revenue in the Anchorage Parks and Recreational Service Area Capital Improvement Fund (461) to the Anchorage Parks and Recreational Service Area Capital Improvement Fund (461) for payment of additional improvements to the **Kincaid Ski Chalet** not reimbursed under the 2001 Special Olympics World Winter Games Alaska contract; Office of Economic & Community Development.
  - 1. Assembly Memorandum No. AM 911-2004.

Chair Traini read this resolution title and opened Public Hearing. With no one to testify, he closed Public Hearing and called for a motion.

Mr. Tesche moved,

to approve AR 2004-320.

Mr. Coffey seconded,

To Ms. Jennings, Community and Economic Development Director Mary Jane Michael responded the Special Olympics World Winter Games Alaska, a nonprofit organization, had dissolved at the close of the event and it had involved past debt that had not been resolved.

To Ms. Ossiander, Ms. Michael responded that Special Olympics had been unsuccessful finding other sources.

and this was passed unanimously,

AYES: Fairclough, Whittle, Tremaine, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey.

NAYES: None.

(Clerk's Note: Sullivan was temporarily out of Chambers at the time of the vote)

- 15. SPECIAL ORDERS None.
- **16. UNFINISHED AGENDA** None.
- 17. AUDIENCE PARTICIPATION

WILDA MARSTON, a longtime library supporter, summarized the plans for spending the \$7 million dollars recently proposed in the 2005 Legislative Proposals. \$1.8 million would be for improvements to the Loussac Library building; \$4.5 million would be for the Girdwood Library and Community Center and \$735,000 for a Mountain View Library

35

36 37

38 39

40 41

42 43

44 45

46

47

48

49

50

51 52

68

69

70

Branch. They still needed additional moneys for books, periodicals, materials and terminals and urged the Assembly to consider additional funding requests to the state. To Mayor Begich, Ms. Marston responded that computers could not replace libraries and not everyone had access to the Internet, and the need for libraries was continuing to grow. To Ms. Fairclough's request, many people in the audience rose to be recognized as being associated with the libraries. To Ms. Ossiander, Ms. Marston responded they were interested in reestablishing a separate, stand alone library in Mountain View. Ms. Jennings thanked Ms. Marston and members in the audience for their passion for libraries and years of community service. Ms. Fairclough stated that by using schools, libraries would be geographically located, could be accessed at night and could address community needs. Mayor Begich responded they were considering the use of schools for branch libraries and they were considering two locations for stand-alone libraries in Mountain View and Muldoon. Mr. Tesche thanked Ms. Marston for her work and supported the efforts to restore the Mountain View Library. Mr. Sullivan thanked Ms. Marston for her dedication and agreed that the Loussac Library was a state of the art facility that needed continual maintenance.

JOHN ERIK and TAMMY THOMPSON, a family applying for the Anchor Funds Program, requested assistance from the Assembly to help them secure a mortgage assistance grant. They told the story of their financial and emotional hardship. They had requested an extension of the grant application to complete some home improvements. They had been told they had been granted the extension, but later were denied. They were concerned that this may interfere with their chances to secure the grant. Mayor Begich responded that Economic and Community Development Director Mary Jane Michael would communicate with them. Chair Traini requested the Administration to report back on the outcome of the situation.

#### **ASSEMBLY COMMENTS**

Chair Traini took a Point of Personal Privilege to acknowledge David Springer in the audience, a newly appointed member to the Public Safety Advisory Commission. The Chair thanked Mr. Springer for accepting this position and serving the community.

Mr. Stout stated that the Assembly had requested the Emergency Services Director report back to them, concerning emergency services and preparedness for the area and that Assemblymembers had received a summary packet that was very well done. He requested that Director Heather Handyside be invited before the Assembly to report on the city's emergency services and preparedness.

Ms. Fairclough stated that two young boys came to a recent Chugiak Park and Recreation Board meeting and had contributed parts of their Permanent Dividend checks to help fund a skateboard park in Eagle River.

Chair Traini announced there would be a Special Meeting on Tuesday, January 18, 2005, at 6:00 p.m. to finish the Agenda, dealing with the Legislative Programs.

#### **EXECUTIVE SESSIONS** None. 19.

#### 20. **ADJOURNMENT**

Chair Traini called for a motion to adjourn the meeting.

Ms. Jennings moved, to adjourn the Regular Assembly Meeting. Mr. Coffey seconded, and this motion was passed,

Fairclough, Whittle, Tremaine, Sullivan, Traini, Tesche, Stout, Jennings, Ossiander, Shamberg and Coffey. AYES: NAYES:

The Regular Assembly Meeting was adjourned at 10:57 p.m.

ATTEST:	DICK TRAINI, Assembly Chair

BARBARA GRUENSTEIN, Municipal Clerk Date Minutes Approved: March 29, 2005

MC/BG

(Approved Meeting Minutes are available from the Municipal Clerk's Office, 632 West 6th Avenue, Suite 250, Anchorage, Alaska, telephone (907)343-4505, or on the Municipal Web Site at <u>www.Muni.org</u>; ~Assembly~Minutes~Year)